# SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549

AMENDMENT NO. 4 TO FORM U-1 APPLICATION/DECLARATION UNDER THE PUBLIC UTILITY HOLDING COMPANY ACT OF 1935

Great Plains Energy Incorporated Kansas City Power & Light Company Great Plains Energy Services Incorporated\* 1201 Walnut Street Kansas City, MO 64106

Wolf Creek Nuclear Operating Corporation 1550 Oxen Lane N.E. P.O. Box 411 Burlington, KS 66839-0411

(Names of companies filing this statement and addresses of principal executive offices)

# Great Plains Energy Incorporated

(Name of top registered holding company of each applicant or declarant)

Bernard J. Beaudoin Chairman of the Board, President and Chief Executive Officer Great Plains Energy Incorporated 1201 Walnut Street Kansas City, MO 64106

The Commission is requested to mail copies of all orders, notices and other communications to:

William G. Riggins, Esq. General Counsel Great Plains Energy Incorporated 1201 Walnut Street Kansas City, MO 64106

\* To be formed upon approval of the Commission

The Application/Declaration filed in this proceeding on April 19, 2002, is hereby amended and restated in its entirety to read as follows:

# Item 1. Description of the Proposed Transactions

## A. Introduction and General Request

## 1. General

Pursuant to the Commission's Order Authorizing Corporate Reorganization and Financing Transactions; Reservation of Jurisdiction (the "Order"), dated September 7, 2001 (HCAR 27436), on October 1, 2001, Great Plains Energy Incorporated ("GPE") and Kansas City Power & Light Company ("KCPL") consummated an Agreement of Merger and Reorganization (the "Reorganization") that resulted in GPE becoming a holding company over KCPL, Great Plains Power Incorporated and KLT Inc.

Prior to the Reorganization, KCPL provided to certain of its subsidiaries services such as accounts payable, information technology, investor relations, legal, office space and other general administrative and support services. In their U-1 Application/Declaration seeking authorization for the Reorganization,

the applicants stated that KCPL was then in the process of evaluating the most economical and effective manner of providing support services to affiliate companies following the Reorganization, and that KCPL intended to file with the Commission not later than April 30, 2002, an application/declaration seeking authority to create a service company and to implement the final support service structure for the Great Plains Energy system.

The Order (at pages 15-16) noted KCPL's intention to file an application/declaration seeking authority to create a service company ("Future Service Company Application") and to implement the final support service structure for the GPE holding company system. The Order authorized KCPL and the nonutility Subsidiaries<sup>1</sup>, until the Future Service Company Application is made effective, to provide support services on an interim basis, as well as sell goods, to each other and to GPE consistent with current practice (as well as services and goods of a substantially similar nature) (the "Interim Period"). The Order provided that the Interim Period would be up to fourteen months, beginning with the grant of authority contained in the underlying application.

**1**GPE's direct and indirect utility and nonutility subsidiaries are referred to in this Application/Declaration individually as a "Subsidiary" and collectively as "Subsidiaries". A "nonutility Subsidiary" is a Subsidiary which is not a public utility company under Section 2(5) of the Act.

## 2. General Request

This Application/Declaration seeks the authorization and approval by the Commission with respect to the provision of intra-system services and goods following the expiration of the Interim Period, pursuant to Section 13 of the Public Utility Holding Company Act of 1935, as amended (the "Act") and the Rules thereunder. Specifically, GPE requests that the Commission approve the designation of Great Plains Energy Services Incorporated ("GPES") as a subsidiary service company in accordance with the provisions of Rule 88 under the Act and the Service Agreement (as defined below) and find that GPES is so organized and will conduct its operations so as to meet the requirements of Section 13 of the Act and the Commission's Rules under the Act. GPE also requests authority, to the extent not exempted under Rules 81 and 87, for its subsidiaries to provide certain services and goods among themselves, as more fully described below.

The Applicants further request, as set out more fully in Item 1.D., below, that the Interim Period in which KCPL and the nonutility Subsidiaries may provide support services on an interim basis, as well as sell goods, to each other and to GPE consistent with current practice (as well as services and goods of a substantially similar nature) be extended to March 31, 2003.

## B. Description of the Parties to the Transaction

GPE is a registered holding company under the Act. GPE currently has four direct subsidiaries: KCPL, KLT Inc., Innovative Energy Consultants Inc. and Great Plains Power Incorporated ("GPP"). GPE is proposing in this proceeding to create GPES as a subsidiary service company. These subsidiaries are described in more detail in the following paragraphs. A corporate organization chart of GPE, showing the identity, relationship and classification of the current direct and indirect subsidiaries of GPE, is attached hereto as Exhibit A-3.

#### 1. KCPL

KCPL is the only public utility company in the GPE system, and provides electricity at retail in portions of Kansas and Missouri and at wholesale.

KCPL has three directly-owned subsidiaries. Wolf Creek Nuclear Operating Corporation ("WCNOC") is a nonutility subsidiary which provides operation, maintenance, repair and decommissioning services at cost solely as agent for the owners of Wolf Creek Generating Station. KCPL holds an undivided 47% ownership interest in Wolf Creek Generating Station and holds 47% of the voting securities of WCNOC. Home Service Solutions, Inc., is an intermediate holding company which holds interests in energy-related companies. Kansas City Power & Light Receivables Company is a special purpose entity established to purchase customer accounts receivable from KCPL.

2. KLT Inc.

KLT Inc. is an intermediate holding company. KLT Inc.'s primary subsidiaries engage in energyrelated services and natural gas development activities. Certain other subsidiaries hold investments in exempt telecommunications companies or passive investments in affordable housing partnerships or community, economic development and energy-related opportunities.

3. Innovative Energy Consultants Inc.

Innovative Energy Consultants Inc. is an intermediate holding company recently established to acquire interests in energy-related companies.

#### 4. Great Plains Power Incorporated

GPP was established to hold interests in independent power plants ("IPPs"). GPP currently does not hold any interests in IPPs. During the second quarter of 2002, GPE management revised its corporate business strategy. As a result of this revision, management has decided to limit the operations of GPP until market conditions improve, or GPE changes its business strategy. GPE proposes to create GPES as a direct, wholly-owned subsidiary of GPE. GPES, as a subsidiary service company, will enter into service agreements (each a "Service Agreement") with GPE, KCPL, KLT Inc., and certain other subsidiaries, associates and affiliates of associates (subsidiaries, associates and affiliates of associates (subsidiaries, associates and affiliates of associates who execute Service Agreements are referred to as "Clients"). A copy of the proposed form of the Service Agreement and the proposed form of Great Plains Energy Services Incorporated Service Agreement Procedures are filed as Exhibits B-1 and B-2, respectively.<sup>2</sup> Following the Commission's authorization, GPES will provide the Clients with a variety of administrative, management, environmental and support services, either directly or through agreements with associate or non-associate companies, as needed.

It is anticipated that GPES will be incorporated as a Missouri corporation and have a minimal equity capitalization - not more than 1,000 shares with total equity capital of not more than \$10,000. It is anticipated that GPES will finance its business through the issuance of debt securities exempted under Rule 52(b) to associate companies or unaffiliated parties, or as otherwise authorized by the Act, Rules and Commission orders.

## C. Intra-system Provision of Services

#### 1. GPES

In order to ensure adequate oversight and realize economies of scale, certain administrative and service functions for the GPE system will be consolidated and provided, either in whole or in part, through GPES. As a general rule, the individual system companies will maintain services that can benefit from individualized application at the company level, with GPES offering system-wide coordination and strategy, compliance, oversight and other services where economies can be captured by the centralization of services. In particular, it is anticipated that, subject to the requirements or limitations of state and federal law, the following classes of service may be offered by GPES, through departments that will be established following its formation and that may offer more than one class of services, to system companies.<sup>3</sup> These classes are grouped into two categories: corporate services and shared services. Clients will be required to take the services in the first category; Clients may choose which services to take in the shared services category, subject to the terms and conditions of the Service Agreement.

3These classes of services, with a more detailed explanation of each service, are contained in Appendix A to the Service Agreement, Exhibit B-1.

## a. Corporate Services

### **1. Corporate Secretary**

These services include maintaining corporate documents; preparing and filing all documents necessary to maintain the corporate existence of Clients; and preparing and filing all necessary documents with the Securities Exchange Commission

### 2. Corporate Ethics & Governance

These services include developing and administering strategies that create a work climate of high ethics and respect for others.

## 3. Legal Liability Assessment and PUHCA

These services include corporate liability assessment of contracts and agreements and legal services respecting matters under the Act.

## 4. Executive Benefits

These services include supplemental benefits to the executives of GPE and its Subsidiaries.

## 5. Internal Audits

These services include the identification, review, and prioritization of corporate risks, controls, and governance processes.

#### 6. Investor Relations

These services include responses to investor inquiries (current and potential) and to the financial analyst community and monitoring and maintaining of all GPE stock records.

## 7. Corporate Communications

<sup>2</sup>The Service Agreement between GPES and KCPL must be filed with the Kansas Corporation Commission (the "KCC") to be effective, pursuant to K.S.A. 66-1402. No KCC approval is required for the Service Agreement to be effective; however, the KCC may, after hearing, disapprove the agreement if it finds the agreement is not in the public interest.

These services include the preparation and dissemination of information to associates, customers, governmental agencies, communities and the media.

#### 8. Corporate Finance

These services include recommending, coordinating and administering of all financial decisions affecting GPE and its Subsidiaries, including capital structure, financings, investments and dividends; manages system-wide risk.

#### 9. External Reporting

These services include development and reporting of the GPE system's external financial filings.

### **10. Executive Services**

These services include executive management, service on Client boards of directors and general administrative services.

#### **11. Environmental Services**

These services include managing, monitoring, and providing guidance on compliance with all environmental legislation and regulations; developing and recommending environmental programs; performing remediation; and obtaining required environmental permits.

#### 12. Corporate Security Services

These services include developing and monitoring associate, physical asset, and information technology security policies and standards.

#### 13. Governmental Affairs Services

These services include providing legislative support and guidance on governmental matters.

### 14. Community Relations

These services include coordinating and monitoring corporate contributions and corporate volunteer programs.

## **15. Corporate Accounting Services**

These services include the provision of accounting guidance, properly recording all known financial transactions in the period incurred, and providing and maintaining accounting systems, including book and tax property systems, with adequate and accessible detail to provide sufficient reporting.

## 16. Corporate Development and Strategic

## Planning

These services include resource planning and business analysis services, strategic planning, assisting GPE and its Subsidiaries to develop business plans and actions, consulting services related to cost reduction opportunities, strategic acquisitions and investments, and process enhancements to GPE and its subsidiaries.

## **17. Tax Services**

These services include managing all GPE and Subsidiary tax issues, the preparation and filing of all federal, state and local tax returns, and the accounting for such taxes.

#### **18. Corporate Budgeting**

These services include creating, coordinating, analyzing, and revising all capital and operating budgets for GPE and its Subsidiaries.

#### **19. Insurance Services**

These services include managing the insurance programs of GPE and its Subsidiaries.

## 20. Leadership Services

These services include identifying and developing talent throughout the GPE system.

## 21. Diversity Services

These services include the promoting of equity and fairness throughout the GPE system.

## 22. Associate Services

These services include employee issue resolution services.

### **b.** Shared Services

## 1. Associate Benefits Services

These services include developing, designing and administering associate benefit programs.

### 2. Associate Relations Services

These services include negotiating union labor contracts, advising on labor contract compliance, facilitating the associate selection process (union and non-union positions), and administering skills testing.

#### 3. Associate Compensation Services

These services include designing and administering compensation programs (base salary and incentive plans) and maintaining the associate master information file.

#### 4. Associate Communication Services

These services include providing information to associates.

#### 5. Employment Involvement Services

These services include facilitating associate participation in work teams, committees, task forces, future search teams, and decision making.

### 6. Associate Training Services

These services include developing and administering technical, job performance, and associate development skills training.

## 7. Safety & Medical Services

These services include providing information, education and training for associates to comply with governmental regulations and corporate policy, providing electrical safety information to the public, providing medical services for treatment of associates sustaining work related injuries and illnesses and administering physical exams.

## 8. Mail Services

These services include mail receipt, sorting and delivery service.

#### 9. Document Processing Services

These services include document publishing and document distribution services, graphic design capabilities and design, layout and production of signage and posters.

#### **10. Facility Services**

These services include operating, maintaining, leasing and subleasing facilities and maintaining building grounds and equipment at acceptable and approved industry standards.

## **11. Legal Services**

These services include client contract and procedural review and negotiation, litigation, bankruptcy and collection, regulatory, employment and labor relations, and other legal services.

## 12. Security Services

These services include personal and physical security services including facilities, property ingress/egress, investigations, and background checks.

#### **13. Purchasing Services**

These services include processing requisitions for stock and non-stock materials, labor and contractors requested by Clients; negotiating material and contract labor contracts, disposition of obsolete assets, and managing business credit card programs.

## 14. Operational Audit Services

These services include consulting services focusing on efficiency, effectiveness and economy, assistance in designing control systems, and related business planning.

### **15. Telecommunication Services**

These services include monitoring and operating the wide area network infrastructure, voice and data networks, telephone services, and broadcast teleconferencing services.

#### 16. Network Services

These services include providing internet, intranet, and extranet support and services, web-enablement support and electronic messaging and calendaring support.

#### **17. Mapping & Drafting Services**

These services include creating, revising, and maintaining maps, drawings, or blueprints related to generating stations, transmission substations and systems and the distributions systems, and maintaining general office structure documents.

## 18. IT System Delivery Services

These services include user system support, maintaining computer systems and developing new computer applications.

## **19. IT System Operation Services**

These services include designing and managing local area networks, procuring and supporting desktop devices, managing data center, providing bill insert service, help desk support and database hardware and software operating systems monitoring and support.

#### 20. Infrastructure Services

These services include planning, designing, procuring, building, deploying, supporting, troubleshooting, operating and maintaining servers, middleware, and networks.

#### 21. Accounts Payable Services

These services include the processing of vendor payments and the coordination and resolution of vendor inquiries.

## 22. Payroll Services

These services include processing all wage and labor related payments to active associates, including the withholding and deposit of all applicable Federal, State and Local associate and employer taxes, and preparing associate W-2's.

## 23. Customer Billing Services

These services include printing and mailing of bills to Clients' customers.

## 24. Cashier Services

These services include processing Clients' customer payments, handling exception items, including returned checks, and handling the printing of Client checks.

## 25. Cash Management Services

These services include managing funds and liquidity for Clients.

### 26. Contract Management Services

These services include negotiating and managing intra-system agreements and agreements between Clients and third parties.

#### 27. Account Management Services

These services include administering and managing Service Agreements.

#### 28. Invoicing/Charge-Back Services

These services include developing, recommending and implementing processes to appropriately bill Clients for the various services rendered.

Applicants wish to note that no core public utility operations or functions will be initially performed by GPES. There is only one public utility - KCPL - currently in the GPE system, and it is anticipated that no economies would be realized by transferring these functions and related personnel to GPES at this time. Changes to the scope or character of the services to be rendered by GPES shall be done pursuant to the Act and its regulations.

As compensation for the services to be rendered under the Service Agreements, Clients shall pay to GPES all costs which reasonably can be identified and related to particular services performed by Service Company for or on their behalf. All charges for services shall be distributed among Clients, to the extent possible, based on direct assignment. The amounts remaining after direct assignment shall be allocated among the Clients using the allocation methods set forth in Appendix B of the Service Agreement, Exhibit B-1. Thus, charges for all services provided by GPES to its affiliated utility company and non-utility companies under the Service Agreements will be on an "at cost" basis as determined under Rules 90 and 91 of the Act.

It is anticipated that GPES will be staffed primarily by transferring personnel from KCPL. GPES's accounting and cost allocation methods and procedures are structured so as to comply with the Commission's standards for service companies in registered holding company systems. GPES's billing system will use the "Uniform System of Accounts for Mutual Service Companies", established by the Commission for holding company systems, as may be adjusted to use the FERC uniform system of accounts.

Exhibit B-2 contains the proposed Service Agreement Procedures to be used in implementing and administering the Service Agreements. Services will be provided pursuant to work orders, in the form of "Service Requests", specifying the services to be performed by GPES for each Client.<sup>4</sup> Each Service Request will be approved by GPES and the Client, and will contain one or more Project IDs which will be used to accumulate the costs of providing services under the Service Request. The GPES Accounting Division will be responsible for authorizing new Service Requests, and for reviewing, monitoring and maintaining the Service Request system, including assignment of Project IDs.

The Service Agreement Procedures require all GPES employees, including executives, to keep, within reasonable cost, time records supporting labor charged to separately identifiable goods and services performed for Clients. Employees will record time daily in a minimum of half-hour increments. The employee's supervisor or authorized delegate will review and approve time reports. GPES will use an electronic time entry system for its employees. Time records will be maintained in accordance with record retention requirements set forth in 17 CFR 257, but in any event will be maintained for at least six years. Training sessions regarding time keeping requirements were held with KCPL employees who are expected to be transferred to GPES, and periodic training sessions regarding the Service Agreement procedures, including time keeping, will be held after the establishment of GPES.

The GPES Audit Services Department will conduct periodic reviews of GPES's business processes and systems to ensure that the services provided are properly documented and charged to the Clients on an appropriate basis.

4The form of Service Request is attached as Exhibit B to Exhibit B-2.

It is also anticipated that, coincident with the transfer of personnel to GPES, KCPL will transfer to, or otherwise provide for access and use by GPES of a small amount of tangible personal property, comprised of leasehold improvements and general office equipment, which will be used by GPES in providing services to its Clients. Certain enterprise-wide capitalized software costs will also be transferred to GPES. The net book value of the property proposed to be transferred to GPES is approximately \$4.9 million.<sup>5</sup> Of this amount, approximately \$815,000 is related to leasehold improvements in leased office space which will be occupied by GPES. Approximately \$2.9 million of this amount is related to general office equipment (such as chairs, desks, furniture, cubicle partitions and other items) which will be used by GPES employees. The remainder is related to the capitalized costs of soft ware which will be used by GPES in providing services to its Clients.

GPES will pay to KCPL the net book value of the property, pursuant to Rule 90. KCPL has not performed a study to determine the market value of the assets to be transferred. KCPL submits that a market does not exist for the leasehold improvements or capitalized software costs. Further, individually appraising each item of general office equipment to be transferred would be expensive and time-consuming.

The payment by GPES to KCPL for the transferred property may be in the form of either cash or a promissory note in the principal amount of the purchase price, bearing interest at the effective cost of capital of KCPL.<sup>6</sup> The proposed transfer of personal property by KCPL to GPES is subject to the approval of the Missouri Public Service Commission.<sup>7</sup> In the event that this approval is not obtained before the establishment of GPES, KCPL and GPES may make other arrangements for the use of the property by GPES consistent with Item 1.C.2.a., below.

**<sup>5</sup>**The net book value given is as of January 31, 2002. The actual net book value of the assets to be transferred will be determined as of the actual date of transfer, and will reflect depreciation to that time and any additions or retirements. Applicants state that none of the property proposed to be transferred

constitutes "utility assets" as defined by Section 2(18) of the Act. To the extent the property constitutes "goods" of KCPL, the transfer is permitted by Rule 87(b)(4).

6Rule 52(b).

7Section 393.190, RSMo.

KCPL is currently the lessee of certain office space, computer hardware, other office equipment and vehicles, and is the licensee under certain software license agreements. It is anticipated that GPES, and perhaps other Subsidiaries, will occupy portions of the leased office space and will use portions of the leased computer hardware, office equipment and vehicles. Further, GPES, and perhaps other Subsidiaries, will also use portions of software currently licensed by KCPL. Applicants anticipate that, to the extent reasonably allowable under these leases and licenses, GPES will be substituted for KCPL as the lessee or licensee, as applicable. $^{8}$  KCPL may be responsible to the counterparties under these assigned leases, licenses or other arrangements for GPES' compliance with the terms and conditions of those agreements. GPES would then sublease or otherwise provide under one or more Se rvice Requests, at cost, office space, computer hardware, other office equipment and vehicles, and software to itself, GPE, KCPL and Subsidiaries. A general form of real estate sublease between GPES, as sublessor, and Clients is attached hereto as Exhibit B-7. GPES may, in the future, enter into various leases, licenses or other arrangements where such leases, licenses or other arrangements will pertain to more than a single company in the GPE system. GPES will charge each affected Client for the cost thereof pursuant to the Service Agreement and associated Service Requests and real estate subleases (where applicable) and the Commission's rules. GPES may be responsible to the counterparties of the underlying leases, licenses or other arrangements for the Clients' compliance with the terms and conditions of those agreements. To the extent GPES' responsibility to the counterparties of the underlying agreements for the Clients' compliance is deemed to be an extension of credit or guaranty under Section 12 (b) of the Act, Applicants request authority for GPES to incur such responsibility.

No change in the organization of GPES, the type and character of the companies to be serviced, the methods of allocating cost to Clients, or in the scope or character of the services to be rendered subject to Section 13 of the Act, or any rule, regulation or order thereunder, shall be made unless and until GPES shall first have given the Commission written notice of the proposed change not less than 60 days prior to the proposed effectiveness of any such change. If, upon the receipt of any such notice, the Commission shall notify GPES within the 60-day period that a question exists as to whether the proposed change is consistent with the provisions of Section 13 of the Act, or of any rule, regulation or order thereunder then the proposed change shall not become effective unless and until GPES shall have filed with the Commission an appropriate declaration regarding such proposed change and the Commission shall have permitted such declaration to become effective.

**8**In certain situations in which KCPL is the predominant user of the leased or licensed items or in the event Missouri Public Service Commission approval of the proposed asset transfer is not obtained before the establishment of GPES, KCPL may remain the lessee and licensee and provide a portion of the leased or licensed items to GPES and other Subsidiaries. See Section C.2.a. of Item 1, below.

Rule 88(b) provides that "(A) finding by the commission that a subsidiary company of a registered holding company ... is so organized and conducted, or is to be so conducted, as to meet the requirements of Section 13(b) of the Act with respect to reasonable assurance of efficient and economical performance of services or construction or sale of goods for the benefit of associate companies, at cost fairly and equitably allocated among them (or as permitted by [Rule 90]), will be made only pursuant to a declaration filed with the Commission on Form U-13-1, as specified in the instructions for that form, by such company or the persons proposing to organize it." Notwithstanding the foregoing language, the Commission has on at least two recent occasions made findings under Section 13(b) based on information set forth in an application on Form U-1, without requiring the formal filing on Form U-13-1. See <u>Unitil Corp.</u>, 51 SEC Docket 562 (April 24, 1992); <u>CINergy Corp.</u>, 57 SEC Docket 2353 (October 21, 1994). The Order as well contemplates that an application/declaration would be filed by GPE seeking authority to create a service company (Order at 15). In this Application/Declaration, GPE has submitted substantially the same application information as would have been submitted in a Form U-13-1.

Accordingly, it is submitted that it is appropriate to find that GPES will be so organized and shall be so conducted as to meet the requirements of Section 13(b) of the Act, and that the filing of a Form U-13-1 is unnecessary or, alternatively, that this Application/Declaration should be deemed to constitute a filing on Form U-13-1 for purposes of Rule 88.

# 2. Services, Goods and Assets Involving KCPL

## a. Generally

KCPL, currently the only public utility in the GPE system, may provide to associate companies services incidental to its utility business, including but not limited to leases or subleases of office or other space with associate companies, services of personnel with specialized expertise and usage of KCPL's integrated voice and data communications system. In addition, to the extent that current leases, licenses and other arrangements respecting goods and services used by KCPL and one or more associate companies cannot be reasonably transferred to GPES, or in situations in which KCPL is the predominant user of such goods and services, or in the event Missouri Public Service Commission approval of the proposed asset transfer is not obtained before the establishment of GPES, KCPL may make available a portion of the associated goods and services to associate companies through leases, licenses or similar arrangements. All such goods and services will be provided to associate comp anies in accordance with Rules 87, 90 and 91. To the extent such matters do not fall within the exception provided in Rule 87(a) (3), Applicants request authorization for KCPL to engage in such activities.

As noted above, KCPL may have responsibility for GPES' compliance under assigned leases, licenses and other arrangements. Further, in situations where KCPL makes available goods and services to associate companies under leases, licenses or other arrangements between KCPL and third parties, KCPL may have responsibility for those associate companies' compliance with such leases, licenses or other arrangements. To the extent such responsibility is deemed to be an extension of credit or guaranty by KCPL under Section 12(b) of the Act, Applicants request authority for KCPL to incur such responsibility.

Further, KCPL leases certain utility assets, such as transmission facilities and railcars, and has entered into lease arrangements for five combustion turbines, as authorized in the Order and described in the underlying application/declaration.

## b. Wolf Creek Nuclear Operating Corporation

Wolf Creek Nuclear Operating Corporation ("WCNOC"), a nonutility subsidiary of KCPL, provides operation, maintenance, repair and decommissioning services at cost solely as agent for the owners of Wolf Creek Generating Station.<sup>9</sup> WCNOC has been providing these services to the owners since 1987 pursuant to a certain Wolf Creek Generating Station Operating Agreement dated April 15, 1986, attached hereto as Exhibit B-3 (the "Operating Agreement"). The Operating Agreement provides (in Section 4.02) that all of the services rendered by WCNOC will be at actual cost without profit.

Further, the owners of Wolf Creek Generating Station may from time to time provide services and goods to WCNOC pursuant to a General Support Services Agreement dated January 1, 1987, and an Emergency Plan Support Services Agreement dated January 1, 1987, which are attached hereto as Exhibits B-4 and B-5, respectively. Goods and services provided to WCNOC pursuant to those agreements are provided at cost (which is defined to be direct cost plus percentage indirect cost adders for applicable fringe benefits and overheads).<sup>10</sup> These indirect costs adders are subject to periodic adjustment to reflect the actual costs of each owner providing such goods and services. Applicants believe these agreements conform to Rules 90 and 91.

Pursuant to the Order, nonutility subsidiaries were authorized to provide goods and services to each other, and to KCPL, during the Interim Period. Applicants request authorization for WCNOC, as a nonutility subsidiary, to continue to provide goods and services to KCPL and the other owners of Wolf Creek Generating Station pursuant to these existing agreements. Applicants further request, to the extent not exempted under Rule 87(a)(3), authorization for KCPL to continue to provide goods and services to WCNOC pursuant to these existing agreements.

**9**KCPL holds an undivided 47% ownership interest in Wolf Creek Generating Station, and 47% of the voting securities of WCNOC.

10KCPL's provision of goods and services to WCNOC is incidental to its business as a public utility and thus is exempt under Rule 87(a)(3).

WCNOC, KCPL and Kansas Gas and Electric Company (an owner of Wolf Creek Generating Station) also have entered into a Service Reciprocity Agreement dated June 20, 1986, providing for the recognition of pension service credits earned by employees who transfer to or from WCNOC, which is attached hereto as Exhibit B-6. To the extent the Service Reciprocity Agreement may be deemed jurisdictional, Applicants request authorization for KCPL and WCNOC to continue with such agreement.

## 3. Services, Goods and Assets Involving Nonutility Associate Companies

In the Order (pp. 12-13), existing and future intermediate subsidiaries of GPE were authorized to provide management, administrative, project development and operating services at fair market prices to certain classes of nonutility subsidiaries.

Applicants hereby request that this existing authorization be expanded to allow current and future nonutility Subsidiaries of GPE (including GPES) to enter into agreements to provide construction, goods or services to certain associate companies enumerated below at fair market prices determined without regard to cost, and therefore request an exemption (to the extent that Rule 90(d) of the Act does not apply) under Section 13(b) from the cost standards of Rules 90 and 91.

In recent decisions<sup>11</sup>, the Commission has approved such relief allowing "at market" pricing for substantially the following transactions, and Applicants request similar relief, if the client company is:

(a) a FUCO or foreign EWG that derives no part of its income, directly or indirectly, from the generation, transmission or distribution of electric energy for sale within the United States;

(b) an EWG that sells electricity at market-based rates which have been approved by the FERC, provided that the purchaser is not KCPL;

**11**See, e.g., <u>Exelon Corp.</u>, Holding Co. Act Release No. 27256 (2000); <u>New Century Energies</u>, Holding Co. Act Release No. 27212 (2000); <u>Nisource Inc.</u>, Holding Co. Act Release no. 27265).

(c) a "qualifying facility" ("QF") within the meaning of the Public Utility Regulatory Policies Act of 1978, as amended ("PURPA") that sells electricity exclusively (i) at rates negotiated at arms' length to one or more industrial or commercial customers purchasing the electricity for their own use and not for resale, and/or (ii) to an electric utility company at the purchaser's "avoided cost" as determined in accordance with the regulations under PURPA;

(d) a domestic EWG or QF that sells electricity at rates based upon its cost of service, as approved by FERC or any state public utility commission having jurisdiction, provided that the purchaser is not KCPL; or

(e) a Rule 58 subsidiary or any other nonutility Subsidiary that (i) is partially-owned, directly or indirectly, by GPE, provided that the ultimate purchaser of such goods or services is not KCPL (or any other entity that GPE may form whose activities and operations are primarily related to the provision of goods and services to KCPL), (ii) is engaged solely in the business of developing, owning, operating and/or providing services or goods to nonutility Subsidiaries described in clauses (a) through (d) immediately above, or (iii) does not derive, directly or indirectly, any material part of its income from sources within the United States and is not a public utility company operating within the United States.

## D. Request for Extension of Interim Period.

As described above, the Order authorized KCPL and the nonutility subsidiaries, during the Interim Period, to provide support services as well as sell goods to each other and to GPE consistent with current practice, as well as services and goods of a substantially similar nature. The Interim Period is currently set to expire on November 6, 2002.

The Applicants respectfully request that the Interim Period be extended to March 31, 2003. Allowing GPES to commence operations at the start of a quarter will avoid the costs and efforts associated with a mid-quarter change in accounting and financial systems and records, and will simplify the accounting and reporting for GPE and its Subsidiaries for the year 2002. Administrative matters associated with the transfers of a significant number of KCPL employees to GPES would also be eased if the transfer occurred at the beginning of a quarter, rather than during a quarter.

#### Item 2. Fees, Commissions and Expenses.

The fees, commissions and expenses incurred or to be incurred in connection with the transactions proposed herein are anticipated to not exceed \$50,000.

## Item 3. Applicable Statutory Provisions.

Sections 6, 7, 9, 10 and 13 of the Act and Rules 88, 90 and 91 are considered applicable to the proposed transactions. Section 12(b) of the Act and Rule 45 are applicable to extensions of credit by subsidiaries of a registered holding company to any company in the holding-company system.

To the extent that the proposed transactions are considered by the Commission to require authorization, exemption or approval under any section of the Act or the rules and regulations other than those set forth above, request for such authorization, exemption or approval is hereby made.

## Item 4. Regulatory Approvals.

The Missouri Public Service Commission (the "MPSC") has jurisdiction over the transfer of assets by a public utility, Section 393.190, RSMo. The MPSC has also enacted rules governing the transactions among utilities and affiliated companies, 4 CSR 240-20.015.

Kansas law provides that no management, construction, engineering or similar contracts between a public utility and an affiliate shall be effective unless first filed with the Kansas Corporation Commission (the "KCC"), K.S.A. 66-1402. No KCC approval is required for such contracts to be effective; however, the KCC may disapprove such contract, after hearing, if it is found to not be in the public interest.

Pursuant to stipulations approved by the MPSC and the KCC in Case No. EM-2001-464 and Docket No. 01-KCPE-708-MIS, respectively, KCPL is required to file with those agencies copies of all documents that must be filed with the Commission or FERC relating to the creation of GPES. KCPL also agreed to seek agreement with those agencies' staffs, and others, concerning an appropriate notification procedure to be utilized regarding the transfer of functions from KCPL to GPES. Further, KCPL and its affiliates agreed in those stipulations that they will not seek to overturn, reverse, set aside, change or enjoin a decision or order of those agencies which pertains to recovery, disallowance, deferral or ratemaking treatment of any expense, charge cost or allocation incurred or accrued by KCPL respecting a contract, agreement, arrangement or transaction with any affiliate, associate, holding, mutual service or subsidiary company on the basis that such expense, charge, cost or allocation has itself been filed with or approved by the Commission or was incurred pursuant to a contract, arrangement, agreement or allocation method that was filed with or approved by the Commission. Finally, the stipulations include a contingent jurisdictional stipulation regarding contracts between KCPL and its affiliate and associate companies, which shall apply in the exclusive event that a court invalidates a decision of these state agencies pertaining to recovery, disallowance, deferral or ratemaking treatment of any expense, charge, cost or allocation incurred or accrued by KCPL on the basis that such expense, charge, cost or allocation has itself been filed with or approved by the Commission.

GPE will file information on any action that may be taken by either the MPSC or the KCC with respect to these matters in an amendment to this Application/Declaration. Except as stated above, no state or federal regulatory agency other than the Commission under the Act has jurisdiction over the proposed transactions.

#### Item 5. Procedure

Applicants/declarants respectfully request the Commission issue and publish not later than October 10, 2002, the requisite notice under Rule 23 with respect to the filing of this Application/Declaration, such notice to specify a date not later than October 25, 2002, by which comments may be entered and a date not later than November 1, 2002, as a date after which an order of the Commission granting and permitting this Application/Declaration to become effective may be entered by the Commission.

Applicants/declarants submit that a recommended decision by a hearing or other responsible officer of the Commission is not needed for approval of the financing requests made herein. The Division of Investment Management may assist in the preparation of the Commission's decision. The Applicants/declarants further request that there be no waiting period between the issuance of the Commission's order and the date on which it is to become effective.

## Item 6. Exhibits and Financial Statements

### A. Exhibits

A-1 Articles of Incorporation of Great Plains Energy Services Incorporated (to be filed by amendment)

A-2 Bylaws of Great Plains Energy Services Incorporated (to be filed by amendment)

A-3 Corporate Organization Chart of Great Plains Energy Incorporated and Subsidiaries

B-1 Form of Service Agreement\*

B-2 Form of Service Agreement Procedures\*

B-3 Wolf Creek Generating Station Operating Agreement among Kansas Gas and Electric Company, Kansas City Power & Light Company, Kansas Electric Power Cooperative, Inc. and Wolf Creek Nuclear Operating Corporation, dated April 15, 1986.\*

B-4 General Support Services Agreement among Kansas Gas and Electric Company, Kansas City Power & Light Company and Kansas Electric Power Cooperative, Inc., dated January 1, 1987.\*

B-5 Emergency Plan Support Services Agreement among Kansas Gas and Electric Company, Kansas City Power & Light Company, Kansas Electric Power Cooperative, Inc. and Wolf Creek Nuclear Operating Corporation, dated January 1, 1987.\*

B-6 Service Reciprocity Agreement among Kansas City Power & Light Company, Kansas Gas and Electric Company and Wolf Creek Nuclear Operating Corporation, dated June 20, 1986.\*

- B-7 Form of sublease agreement.\*
- F-1 Opinion of Counsel (to be filed by amendment)
- F-2 Past Tense Opinion of Counsel (to be filed by amendment)
- H-1 Form of Notice\*
  - \* Previously filed.

## Item 7. Information as to Environmental Effects.

The transactions proposed herein will not involve major federal actions significantly affecting the quality of human environment as those terms are used in Section 102(2)(C) of the National Environmental Policy Act, 42 U.S.C. 4321 et seq. Second, consummation of these transactions will not result in changes in the operations of GPE or its subsidiaries that would have any significant impact on the environment. To the knowledge of Applicants/declarants, no federal agency is preparing an environmental impact statement with respect to this matter.

# SIGNATURES

Pursuant to the requirements of the Public Utility Holding Company Act of 1935, the undersigned Applicants/Declarants have duly caused this Application/Declaration on Form U-1 to be signed on their behalf by the undersigned thereunto duly authorized.

GREAT PLAINS ENERGY INCORPORATED 1201 Walnut Kansas City, MO 64106 <u>/s/Jeanie Sell Latz</u> Date: October 25, 2002 Name: Jeanie Sell Latz Executive Vice President-Title: Corporate and Shared Services and Corporate Secretary KANSAS CITY POWER & LIGHT COMPANY 1201 Walnut Kansas City, MO 64106 <u>/s/Jeanie Sell Latz</u> Date: October 25, 2002 Name: Jeanie Sell Latz Title: Secretary WOLF CREEK NUCLEAR OPERATING CORPORATION 1550 Oxen Lane N.E. P.O. Box 411 Burlington, KS 66839-0411

<u>/s/Otto L. Maynard</u> Date: October 25, 2002 Name: Otto L. Maynard Title: Chairman of the Board, President and Chief Executive Officer

Name of Company	Type of Business and Jurisdictional Basis
Great Plains Energy Incorporated	Registered holding company
Great Plains Power Incorporated	Power generation (note 1)
Innovative Energy Consultants Inc.	Intermediate holding company; Rule 58(b)(1)(v) (note 2)
Kansas City Power & Light Company	Electric utility company (note 3)
Kansas City Power & Light Receivables Company	Accounts receivable management (note 4)
Wolf Creek Nuclear Operating Corporation	Nuclear operation and management company; Rule 58(b)(1)(vii)
Home Service Solutions Inc.	Intermediate holding company; Rule 58(b)(1)(iv) (note 5)
Worry Free Service, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 6)
R.S. Andrews Enterprises, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
RSA Services Termite & Pest Control, Inc.	Inactive; Rule 58(b)(1)(iv) (note 7)
R.S. Andrews Enterprises of Alabama, Inc.	Inactive; Rule 58(b)(1)(iv) (note 7)
R.S. Andrews Enterprises of Charleston, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews Enterprises of Columbus, Inc.	Inactive; Rule 58(b)(1)(iv) (note 7)
R.S. Andrews Enterprises of Dallas, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews Enterprises of Kansas, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R. S. Andrews Enterprises of South Carolina, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews of Chattanooga, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews of Fairfax, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews of Maryland, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews Services, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews of Stuart II, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews of Tidewater, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews of Wilmington, Inc.	Energy-related company; Rule 58(b)(1) (iv) (note 7)
R.S. Andrews of Jonesboro, Inc.	Inactive; Rule 58(b)(1)(iv) (note 7)
R.S. Andrews Enterprises of Virginia, Inc.	Inactive; Rule 58(b)(1)(iv) (note 7)
R.S. Andrews Enterprises of	Inactive; Rule 58(b)(1)(iv) (note 7)

Tennessee, Inc.

KLT Inc.	Intermediate holding company (note 8)
KLT Investments Inc.	Intermediate holding company (note 9)
KLT Investments II Inc.	Intermediate holding company (note 10
KLT Energy Services Inc.	Intermediate holding company; Rule 58(b)(i) and (v) (note 11)
Custom Energy, L.L.C.	Energy-related company; Rule 58(b)(1) (note 12)
Custom Energy/M&E Sales, LLC	Energy-related company; Rule 58(b)(i) (note 12)
CM2, LLC	Inactive (note 12)
Custom Energy Holdings, L.L.C.	Energy-related company; Rule 58(b)(1) (v) (note 13)
Strategic Energy, L.L.C.	Energy-related company; Rule 58(b)(1) (v) (note 14)
KLT Gas Inc.	Gas exploration and production (note 1
Apache Canyon Gas, L.L.C.	Inactive (note 15)
FAR Gas Acquisitions Corporation	Intermediate holding company (note 15
Forest City, LLC	Gas exploration and production (note 1
Forest City Gathering, LLC	Inactive (note 15)
KLT Gas Operating Company	Inactive (note 15)
Patrick KLT Gas, LLC	Inactive (note 15)
KLT Telecom Inc.	Exempt Telecommunications Company Section 34 (note 16)
Advanced Measurement Solutions, Inc.	Inactive (note 16)
Copier Solutions, LLC	Inactive (note 16)
eChannel, Inc.	Inactive (note 16)
Municipal Solutions, L.L.C.	Inactive (note 16)
Telemetry Solutions, L.L.C.	Inactive (note 16)
Globalutilityexchange.com, LLC	Inactive (note 16)
DTI Holdings, Inc.	Exempt Telecommunications Company Section 34 (note 16)
Digital Teleport, Inc.	Exempt Telecommunications Company Section 34 (note 16)
Digital Teleport Nationwide LLC	Inactive; Section 34 (note 16)

Note: Kansas City Power & Light Company is the trustor of KCPL Financing I and the Kansas City Power & Light Wolf Creek Decommissioning Trust.

Companies which are noted as "inactive" are not presently conducting business on an ongoing basis.

Note 1: See Paragraph 3 of Appendix A to September 7, 2001 Order. Great Plains Power Incorporated currently owns no facilities, in place, for the production, transmission, transportation or distribution of electric energy or natural or manufactured gas.

Note 2: The September 7, 2001 Order authorized Great Plains Energy to acquire, directly or indirectly through a nonutility subsidiary, the securities or one or more new intermediate subsidiaries which may be organized exclusively for the purpose of acquiring, holding and/or financing the acquisition of the securities of or other interests in one or more exempt wholesale generators, foreign utility companies, exempt telecommunications companies, Rule 58 companies or other non-exempt non-utility subsidiaries. Innovative Energy Consultants Inc. was recently formed to acquire interests in Rule 58 companies.

Note 3: September 7, 2001 Order.

- Note 4: See Paragraph 2 of Appendix A to September 7, 2001 Order.
- Note 5: See Paragraph 1 of Appendix A to September 7, 2001 Order.
- Note 6: See Paragraph 1.1 of Appendix A to September 7 2001 Order.
- Note 7: See Paragraph 1.2 of Appendix A to September 7 2001 Order.
- Note 8: See Paragraph 4 of Appendix A to September 7 2001 Order.
- Note 9: See Paragraph 4.4 of Appendix A to September 7 2001 Order.

Note 10: See Paragraph 4.5 of Appendix A to September 7 2001 Order. The Commission has reserved jurisdiction over the retention of KLT Investments II and its subsidiaries for a period of three years from Great Plains Energy's registration under the Act.

- Note 11: See Paragraph 4.1 of Appendix A to September 7 2001 Order.
- Note 12: See Paragraph 4.1.3 of Appendix A to September 7 2001 Order.
- Note 13: See Paragraph 4.1.2 of Appendix A to September 7, 2001 Order.
- Note 14: See Paragraph 4.1.4 of Appendix A to September 7 2001 Order.
- Note 15: See Paragraph 4.2 of Appendix A to September 7 2001 Order.
- Note 16: See Paragraph 4.3 of Appendix A to September 7 2001 Order.